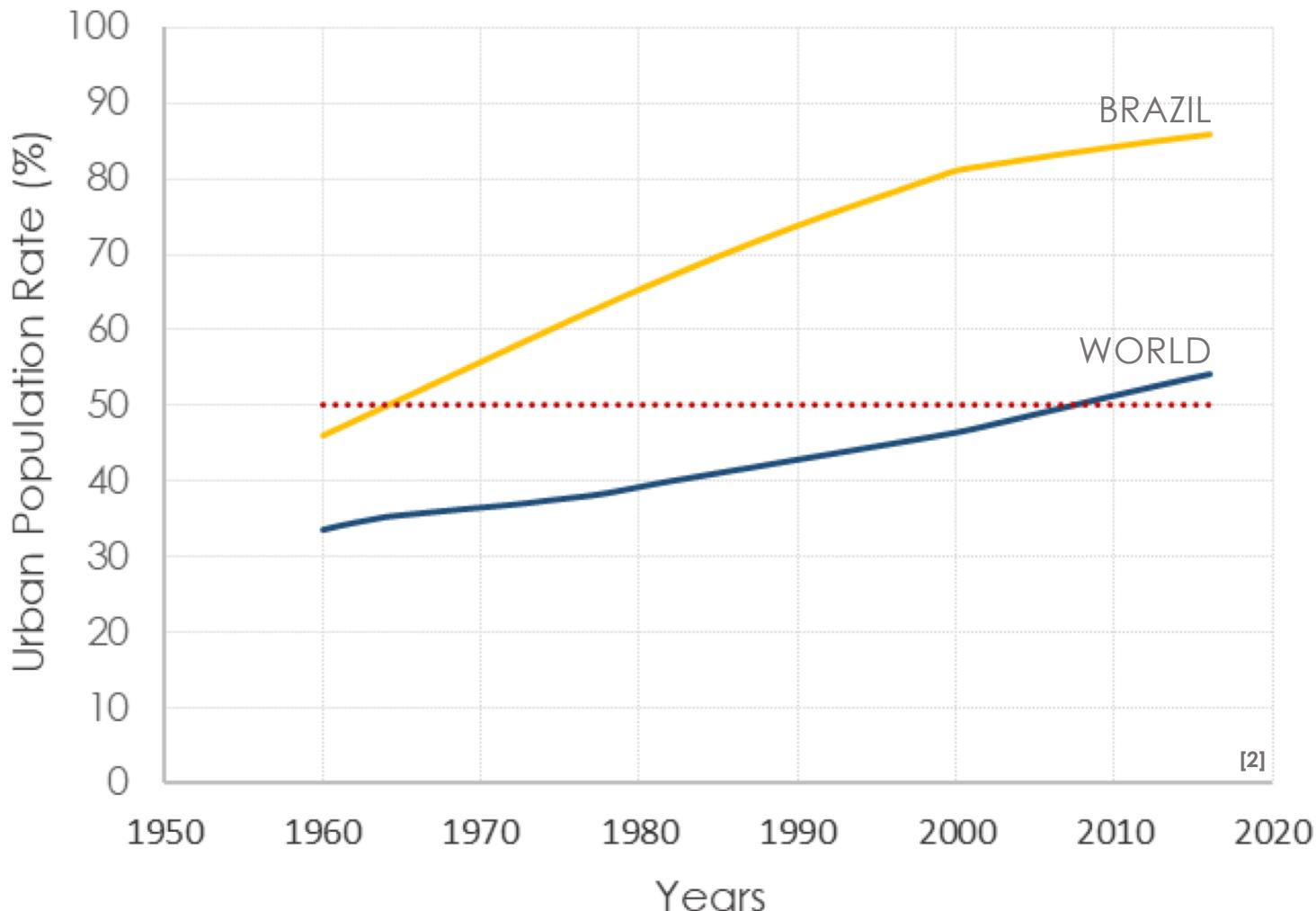




## urban areas and climate change



likely correlation  
between **climate  
change** and  
**urbanization growth**

(IPCC, 2014)

vulnerability of urban  
areas to  
consequences of  
**climate change**

# urban areas and climate change

URBAN HEAT ISLAND EFFECT



Temperature



FLOODING



...and each place will be affected differently

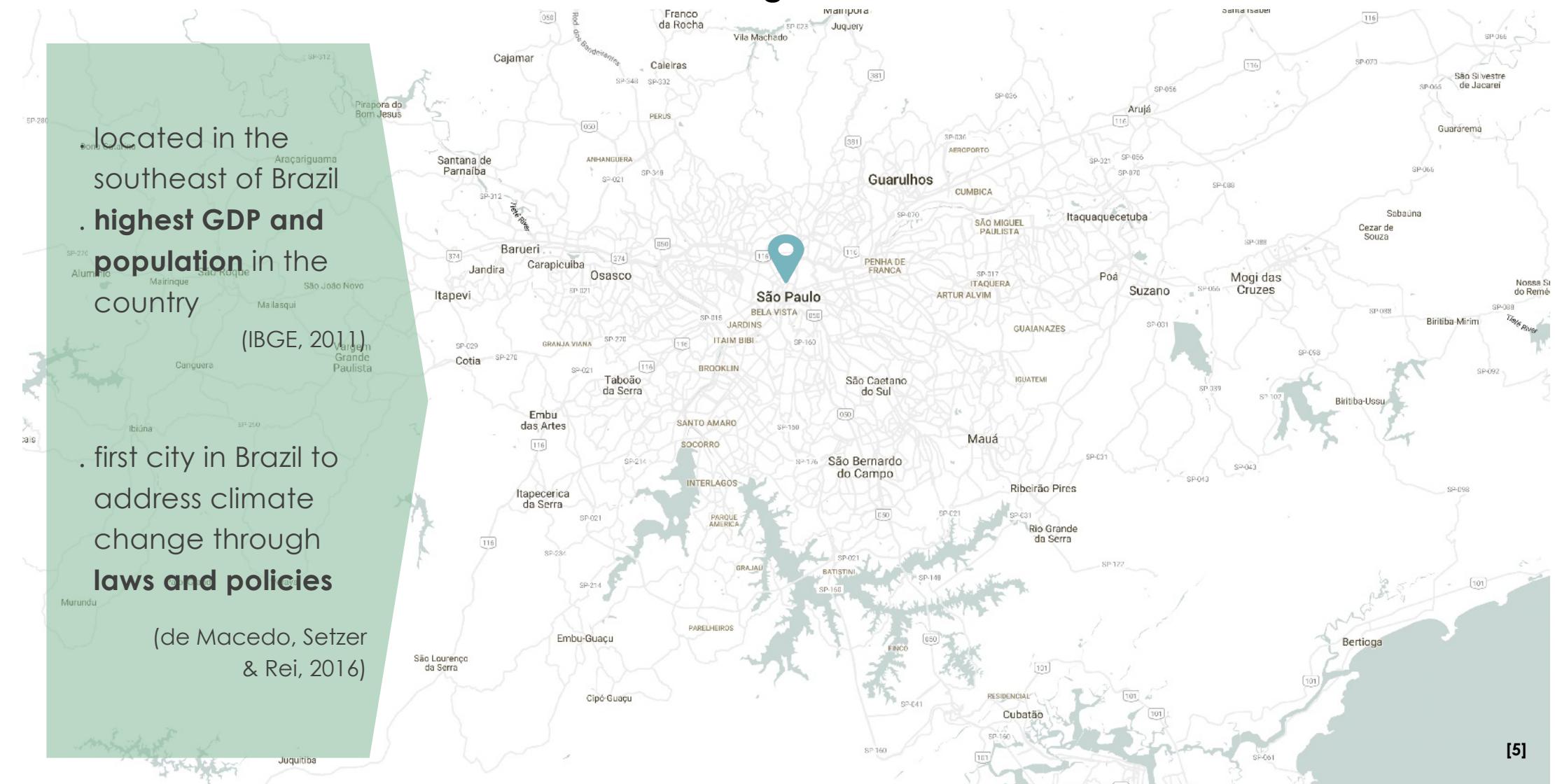
# urban areas and climate change

located in the southeast of Brazil  
highest GDP and population in the country

(IBGE, 2011)

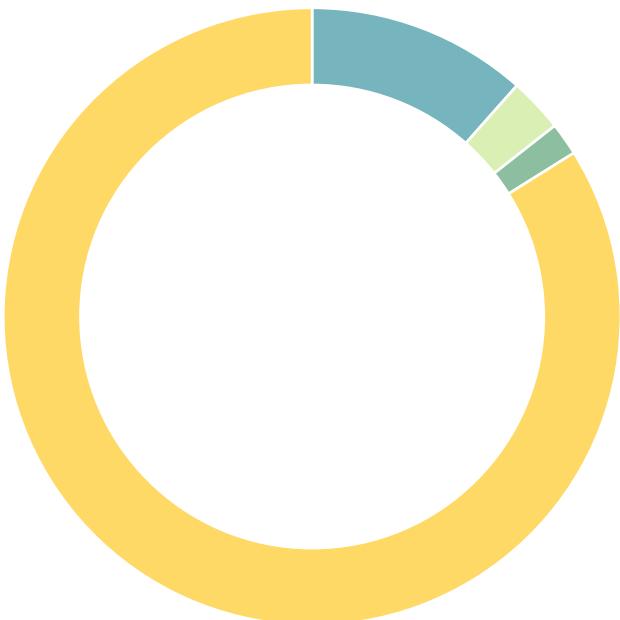
first city in Brazil to address climate change through laws and policies

(de Macedo, Setzer & Rei, 2016)

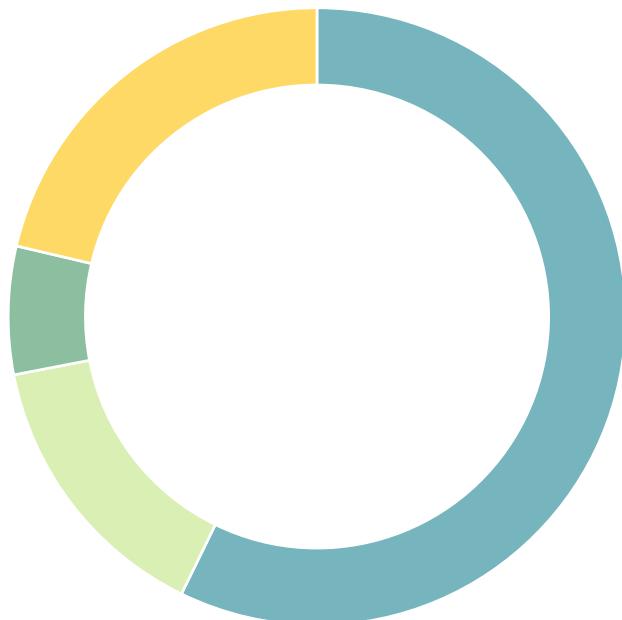


## Distribution of CO<sub>2</sub>eq Emissions

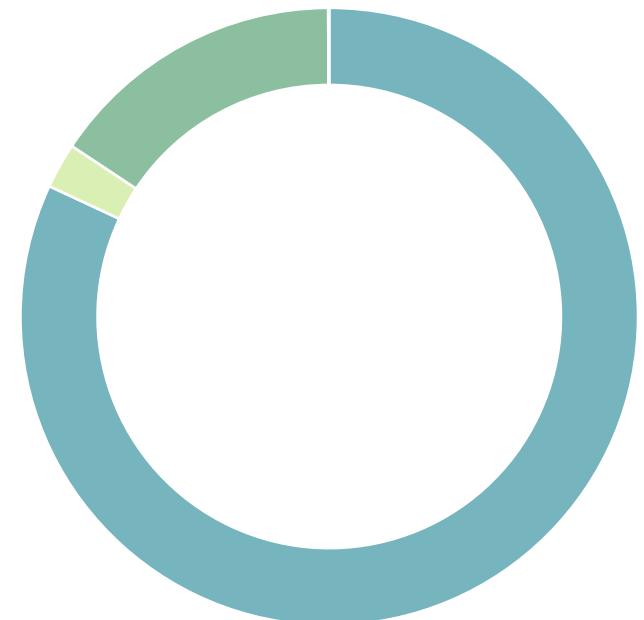
CO<sub>2</sub>eq National  
Emissions (2005)



CO<sub>2</sub>eq State  
Emissions (2005)



CO<sub>2</sub>eq Municipality  
Emissions (2005)



█ Agriculture, forestry and other land use

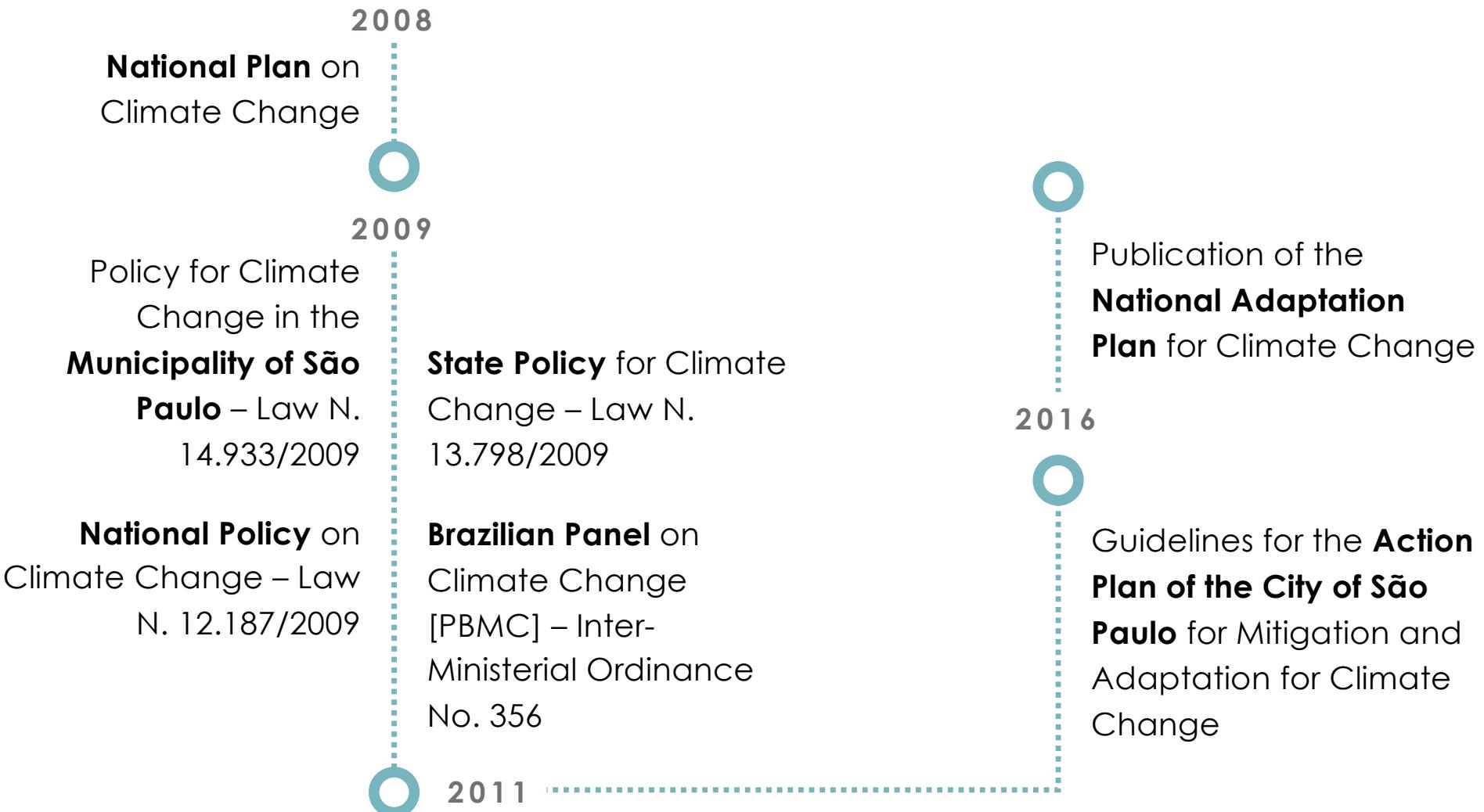
█ Energy

█ Industry

█ Waste

[6]

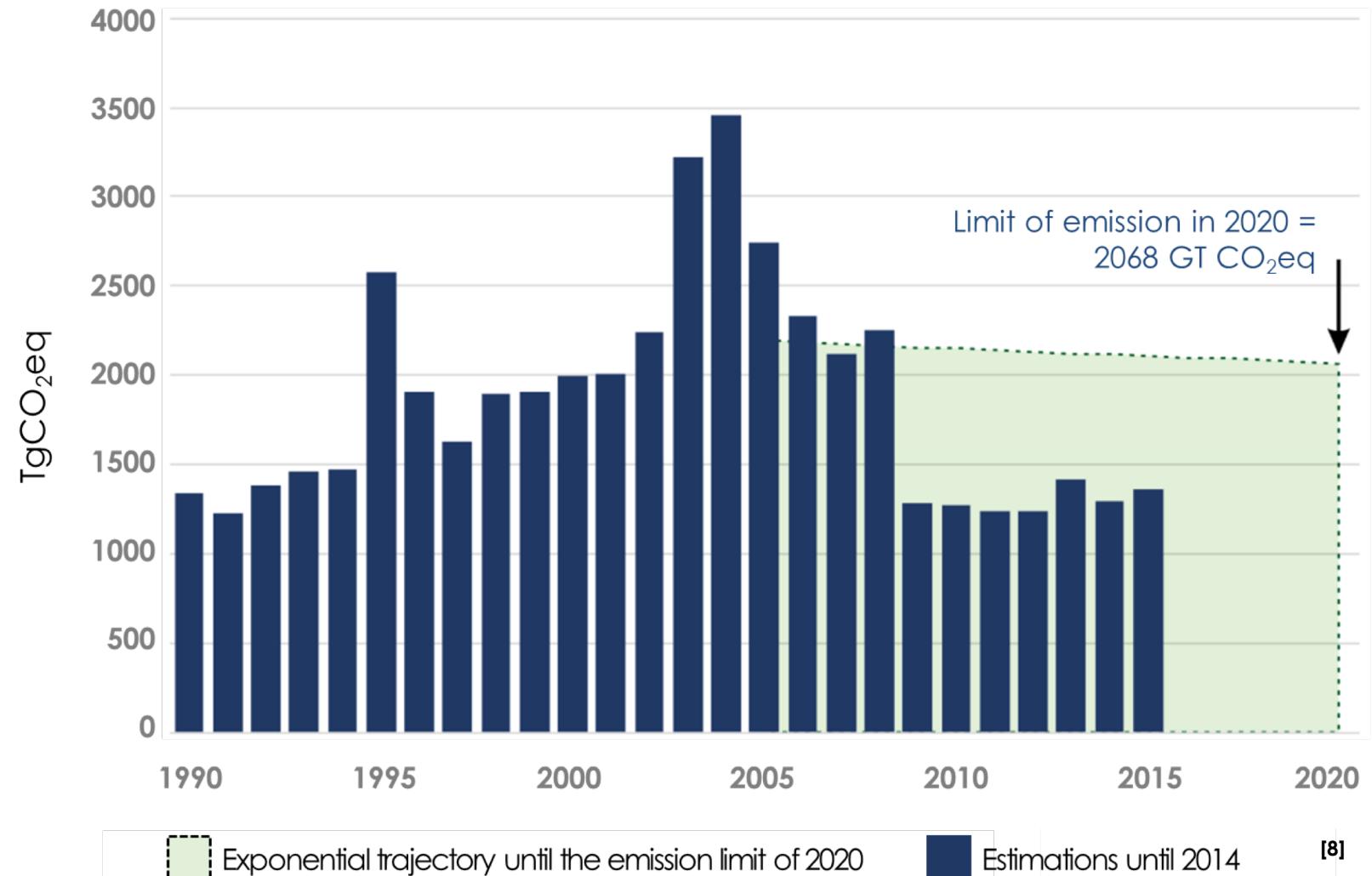
## panorama of climate change policies



[7]

## national level | national policy on climate change

- . framework for mitigation and adaptation to climate change
- . voluntary commitment for reduction of projected emissions
- . no clear incentives nor consequences related to the achievement or not of the goals specified in the document



## **national level | national plan on climate change**

- . compatibility with the national policy framework
- . **sectorial overview**, with more specific guidelines to reach the goal set by the national policy
- . emphasis
- synergetic solutions**
- . development of **sectorial plans**, to support the update of the national plan.

### **Agriculture, forestry and other land use**

- . Action Plan for Prevention and Control of the Legal Amazon Deforestation
- . Action Plan for Prevention and Control of Cerrado Deforestation
- . Low Carbon Agriculture Plan

### **Health**

### **Industry**

- . Plan for Emission Reduction for the Steel Industry
- . etc.

### **Energy**

- . Ten Year Energy Plan
- . Sectorial Plan for Transport and Urban Mobility for Climate Change Mitigation

## national level | national adaptation plan to climate change

- . same structure as the **national plan on climate change**
- . includes a chapter on **strategies for cities**
- . emphasis **synergetic solutions**
- . development of **sectorial strategies**, with higher level of details



(...)climate variability already poses a **significant challenge** and that future climate change seems inevitable. This makes it imperative to **develop strategies for adaptation**, in view of the issues of **ethical and social justice** these entail.

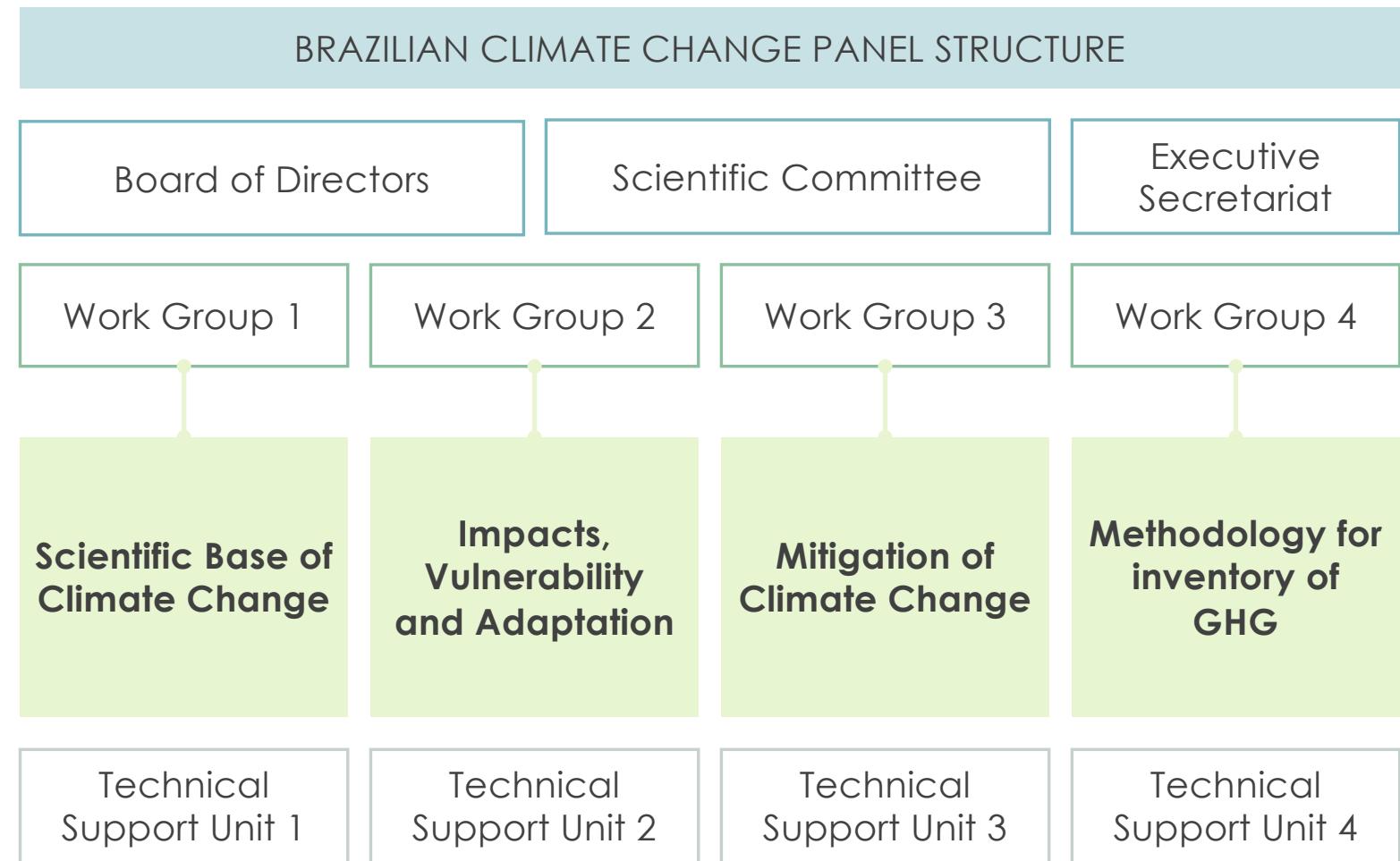


(National Adaptation Plan to Climate Change, 2016, p.58)

## **national level | brazilian panel on climate change**

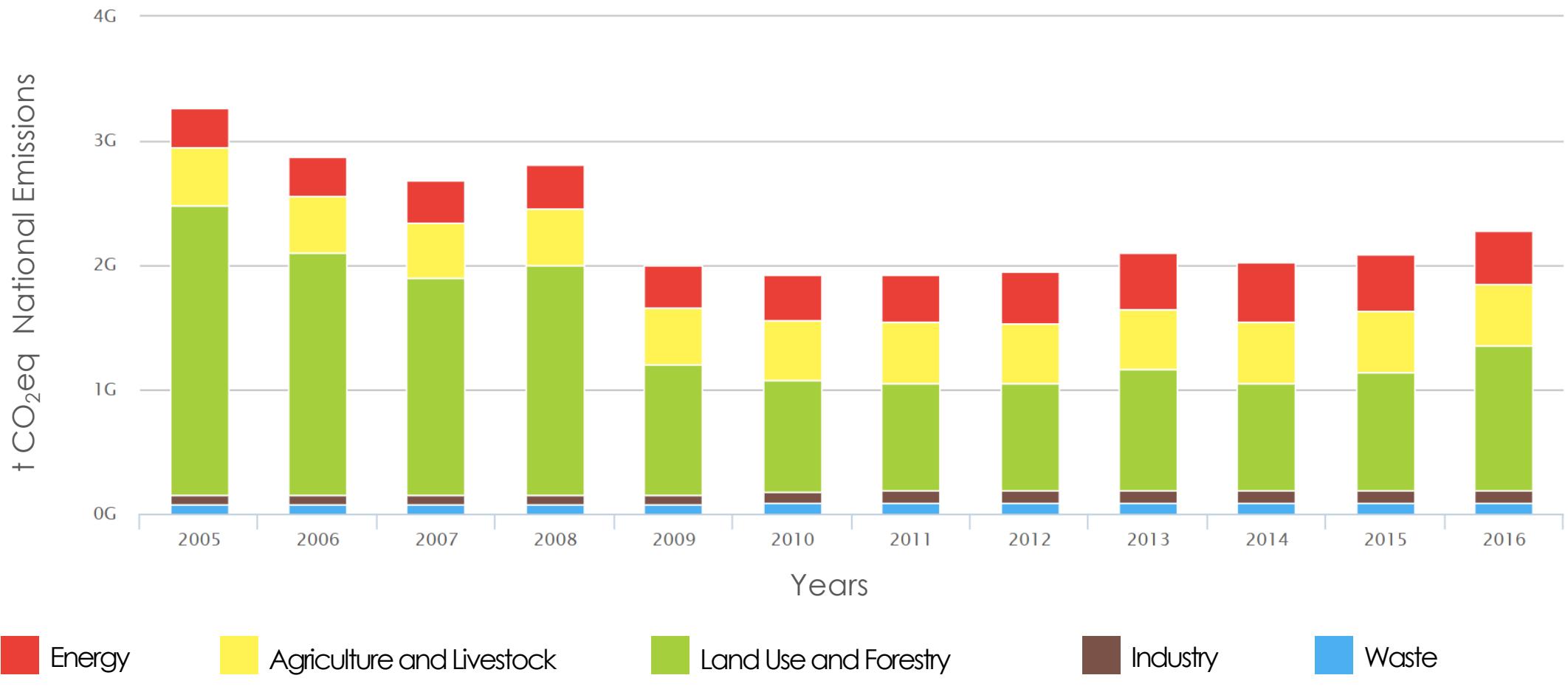
- . organ created by the **Ministries of Science and Technology and of the Environment**
- . Intergovernmental Panel on Climate Change (IPCC) as a model
- . provides **information** to policy-makers and society

(Portaria Interministerial No. 356, 2009)



[9]

## national level | achieved results



[10]

## state level | state policy for climate change

- . published **before** the national legislation
- . commits to a **emission reduction of 20%** (ref. 2005) by 2020
- . produced the **Emissions Inventory** of the state and proposes **Strategic Environmental Assessments**
- . lack of recent publications

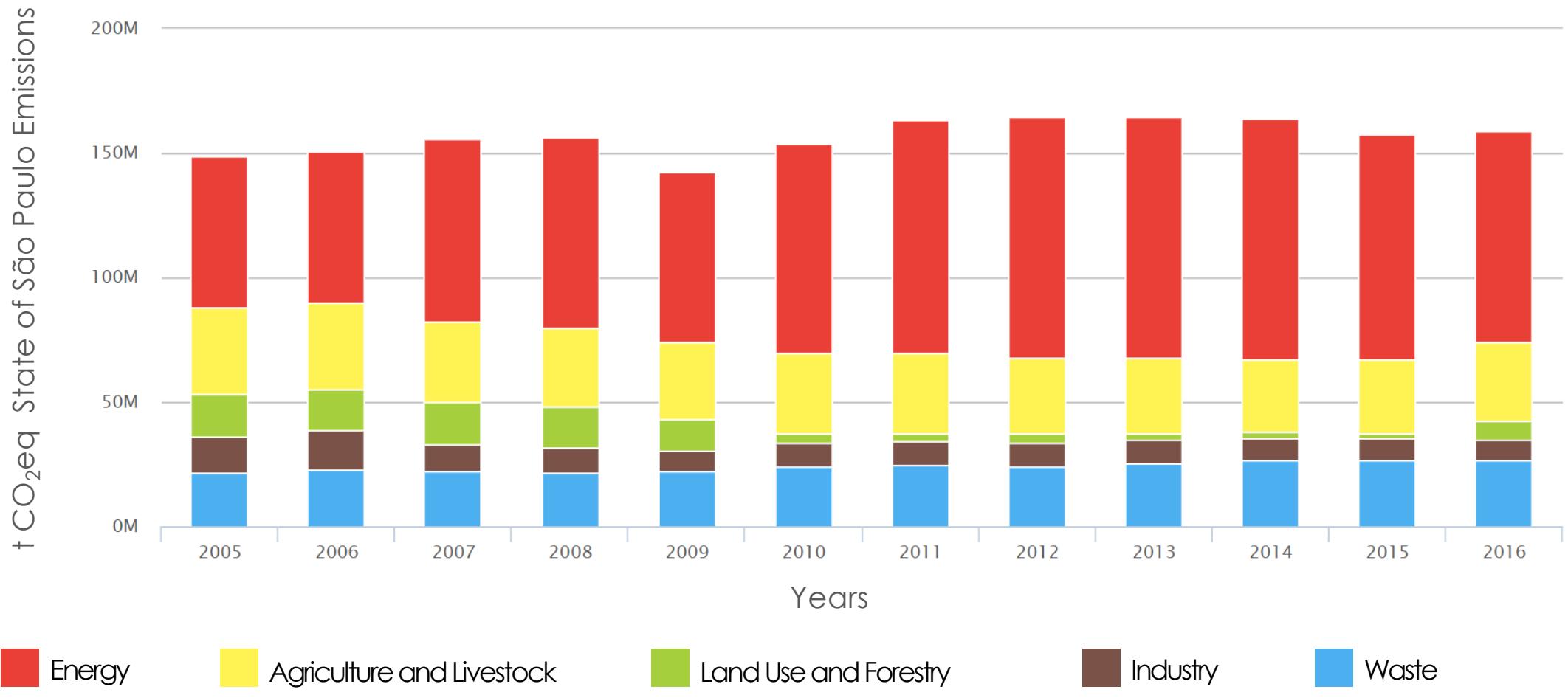


Desde o início do ano os moradores de São Paulo têm ido dormir sem saber se haverá água pela manhã em suas casas. Por meio de diferentes fontes, reunimos informações para levantar as causas, consequências e soluções para a crise hídrica que atinge o Estado.

[11]

... the **Participative Plan for Adaptation to Climate Change** is still being developed.

## state level | achieved results



[12]

## municipality level | transnational network, laws and policies

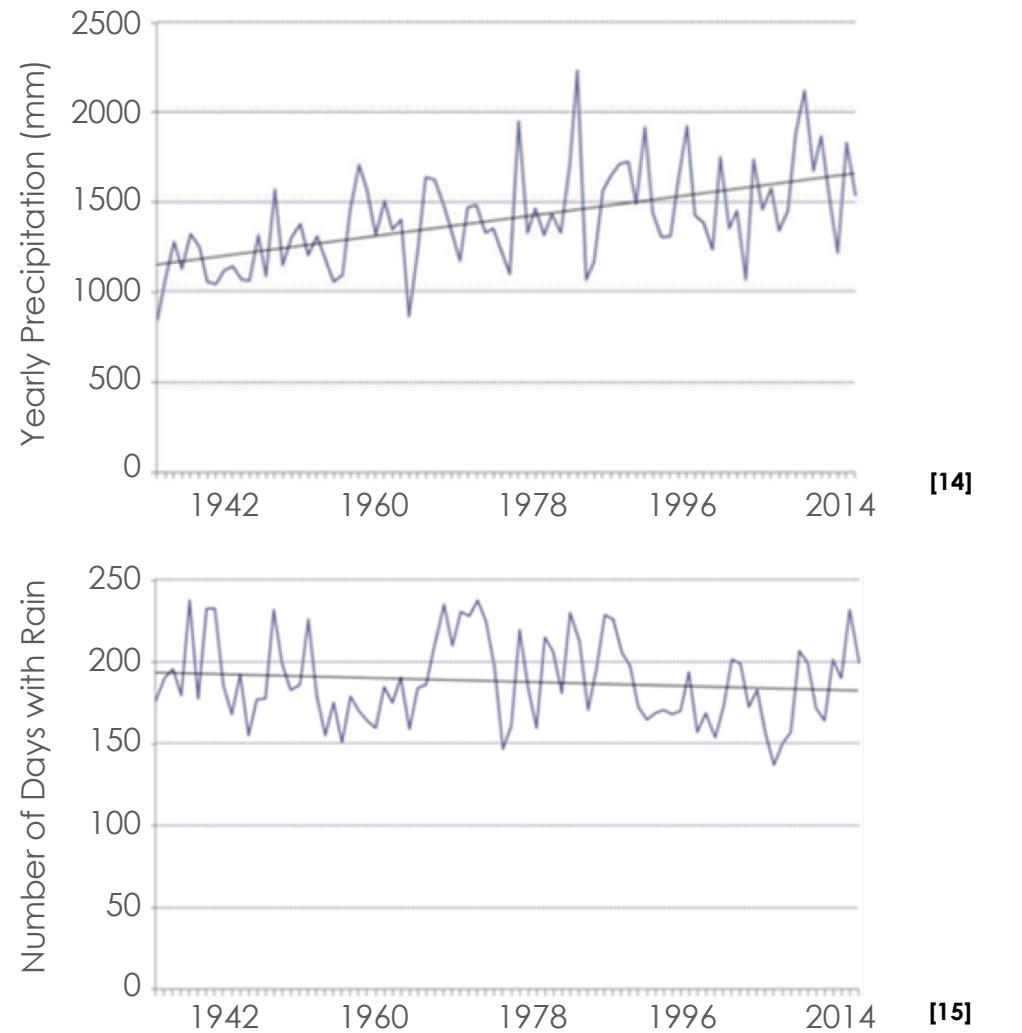
- . participation in **transnational network**: ICLEI
- . participation **international events**, such as COP 15
- . **early elaboration** of inventories, laws and policies
- . **early commitment** and ambitious goals in terms of reduction of GHG emissions



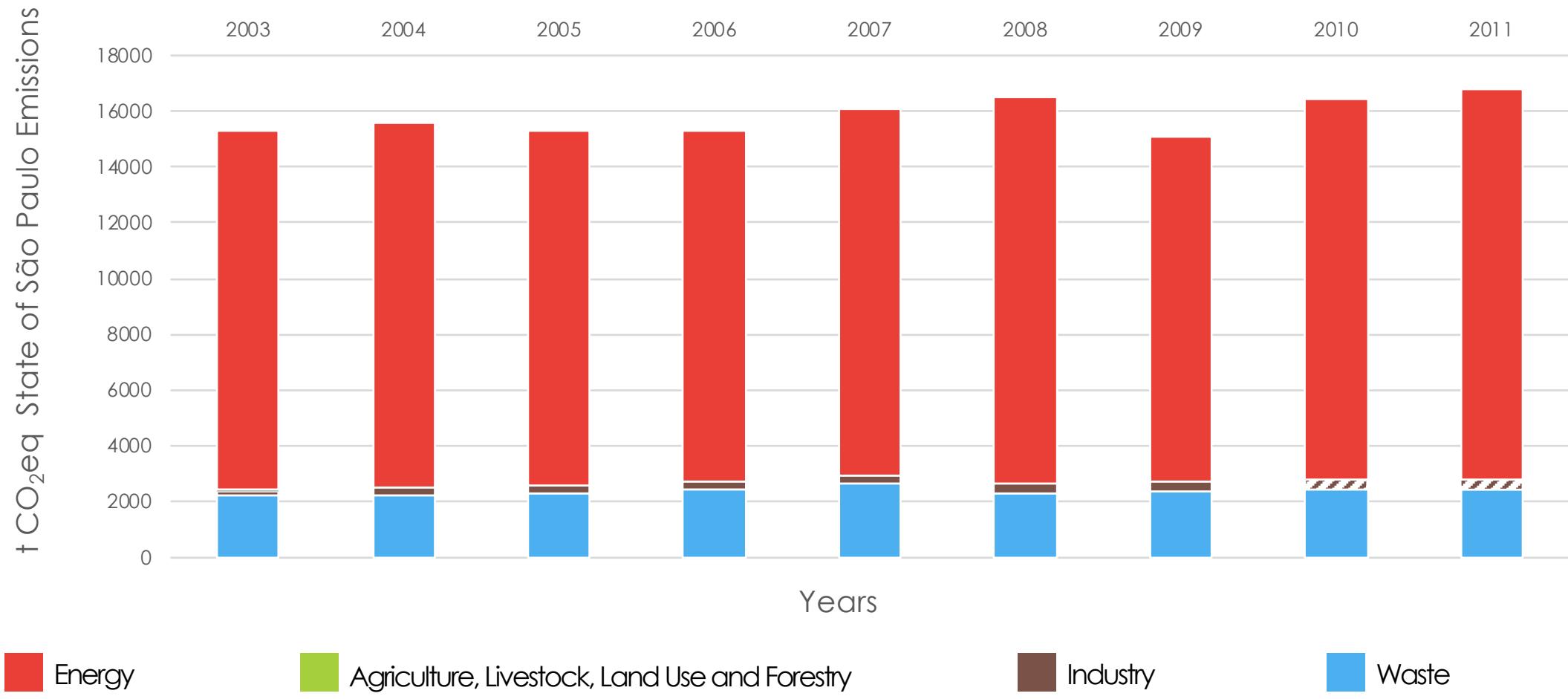
## municipality level | action plan for mitigation and adaptation

- . Guidelines of the City of São Paulo Action Plan for the **Mitigation and Adaptation** to Climate Changes
- . efforts towards **reduced GHG** emissions and a more **resilient city**
- . delineates actions to **optimize each sector** mentioned in the Municipal Law

The plan reports **changes** that already took place due to climate change (e.g.: **rainfall regimes**, temperature, etc.) and alerts to the **risks** that result from these changes. An adaptation plan is needed to guarantee the safety of the population.



## municipality level | achieved results



\* The hatched sections of the graphic indicates results not updated for the years 2010 and 2011.

[16]

## coordinated action

### ENVIRONMENT

shared responsibility

national level

state level

municipality level



- . possibility to assess environmental issues from **different perspectives** and within the **diverse scales**
- . possibility of **participative instruments** besides representative ones, allowing the civil society to contribute directly to the development and implementation of initiatives (Scardua & Bursztyn, 2003)



- . the integration among federal and sub-national policies is always **limited** by federal boundaries (Motta, 2011)
- . National Legislation **does not clarify how** the State and Municipal Levels should articulate their policies to the national one (Motta, 2011)

# panorama

different administrations and political agendas : different positions on the climate change topic

## 2006 to 2012

- . focused on the **development of policies and strategies** (de Macedo et al., 2016)
- . active participation **in international events and networks** regarding global warming (de Macedo et al., 2016)
- . this regulatory progress had **little positive reflection** in the accounting of GHG emissions

## 2013 to 2016

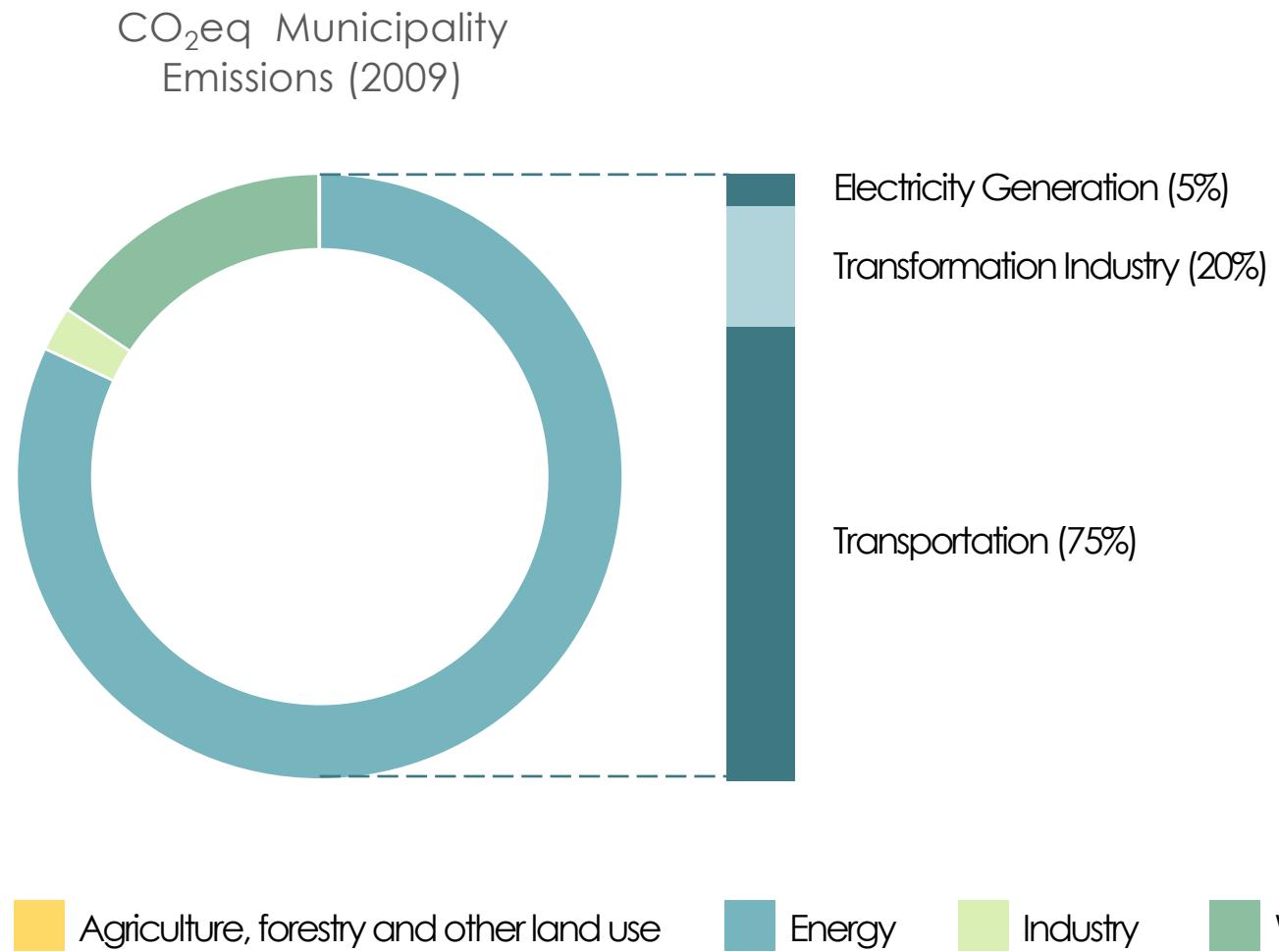
- . development of the climate change policies was **not a priority in the political agenda** (de Macedo et al., 2016)
- . several of the actions implemented during his management may have a positive result regarding the decrease of GHG emissions and the adaptation to climate change, but the accounting may be complicated



compromise : **connection** of these different approaches

# mitigation

Mitigation actions focused on **transportation** (75% of the energy sector and over 60% within the total GHG emissions) and **waste management** (over 15% of total emissions) make the most sense within the municipality scope



## mitigation | bandeirantes landfill

- . usage of methane gas to **produce electricity**
- . first waste to energy project implanted in Brazil **certified by the CDM** (de Macedo et al., 2016)
- . many positive effects regarding **knowledge development, reduction of emissions and profit**



[19]

## mitigation | mobility plan for São Paulo

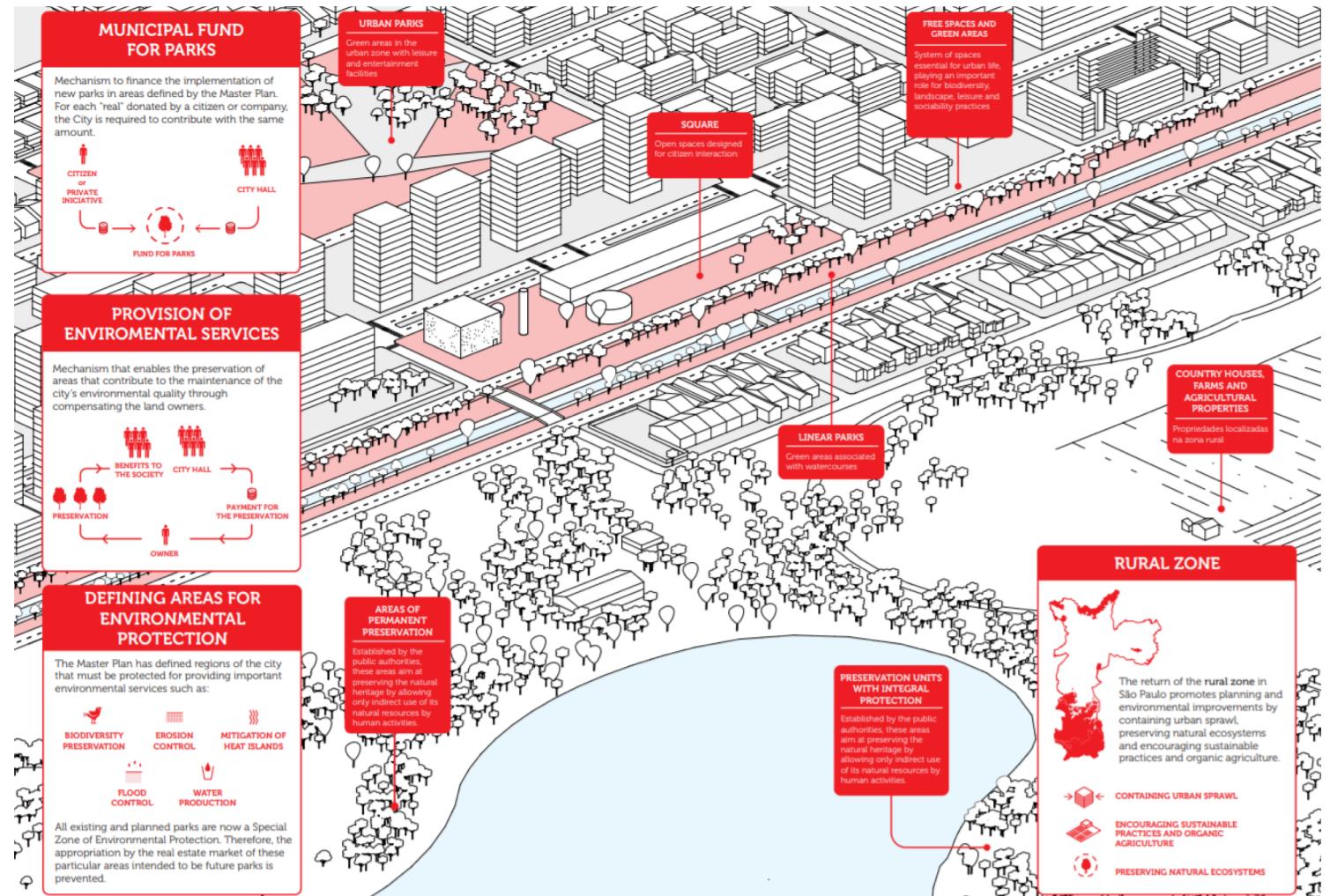
. most of the travels in the Metropolitan Region are through **motorized individual transportation** (METRO, 2007)  
. strategies to improve the **quality of collective transportation** and incentive the **use of bicycles and walking commutes**



[20]

# adaptation | strategic masterplan

- . adapt to the effects of climate change means to **guarantee the safety and well-being of the city's residents**
- . the Strategic Masterplan for São Paulo's environmental dimension refers mostly to **climate change adaptation measures**

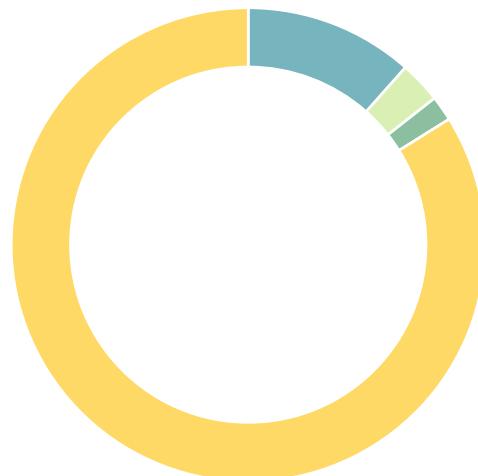


[21]

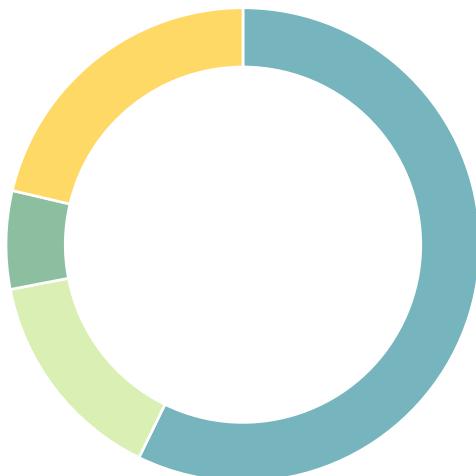
## lessons learned and how to proceed

- . scaling down the country's conditions does not generate a model of the conditions of the cities in it
- . smaller scales, with a limited number of stakeholders, **synergistic solutions** are more likely, and eventual **trade-offs will have a limited impact**

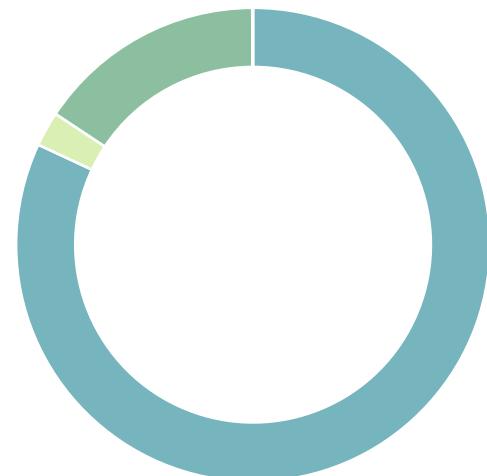
CO<sub>2</sub>eq National Emissions (2005)



CO<sub>2</sub>eq State Emissions (2005)



CO<sub>2</sub>eq Municipality Emissions (2005)



■ Agriculture, forestry and other land use

■ Energy

■ Industry

■ Waste

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Fig.[2]: Camara, C.M. (2018). Urban Population Rate (%) in Brazil and the World. Data retrieved on March, 2018 from "World Urbanization Prospects", by The United Nations Population Division, n.d., (<https://data.worldbank.org/indicator/SP.URB.TOTL.IN.ZS?locations=BR-1W>). CC BY-4.0

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Fig.[4]: Haithanh. (2008). Hanoi after the rain. Image retrieved on August 9th, 2018 from: [https://commons.wikimedia.org/wiki/File:2008\\_Hanoi\\_flood,\\_01.jpg](https://commons.wikimedia.org/wiki/File:2008_Hanoi_flood,_01.jpg)

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Fig.[5]: Camara, C.M. (2018). Map of São Paulo adapted from Snazzy Maps, n.d., (<https://snazzymaps.com/>). CC0 1.0

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Fig.[6]: Camara, C.M. (2018). CO<sub>2</sub>eq Emissions in São Paulo – National, State and Municipality's Levels. Data retrieved from Prefeitura do Município de São Paulo & Secretaria do Verde e do Meio Ambiente. (2013). Inventário de Emissões e Remoções Antrópicas de Gases de Efeito Estufa do Município de São Paulo de 2003 a 2009, com atualização para 2010 e 2011 nos setores Energia e Resíduos; Ministério da Ciência, Tecnologia, Inovações e Comunicações. (2017). Estimativas Anuais de Emissões de Gases de Efeito Estufa no Brasil; CETESB. (2011). 1º Inventário de Emissões Antrópicas de Gases de Efeito Estufa Diretos e Indiretos do Estado de São Paulo.

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Fig.[7]: Camara, C.M. (2018). Panorama for Climate Change in São Paulo – National, State and Municipality's Levels.

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Fig.[8]: Camara, C.M. (2018). Estimates and emission limit for 2020. Image adapted from "Estimativas Anuais de Emissões de Gases de Efeito Estufa no Brasil", by Ministério da Ciência, Tecnologia, Inovações e Comunicações, 2017, ([http://sirene.mcti.gov.br/documents/1686653/1706227/4ed\\_ESTIMATIVAS\\_ANUAIS\\_WE\\_B.pdf/a4376a93-c80e-4d9f-9ad2-1033649f9f93](http://sirene.mcti.gov.br/documents/1686653/1706227/4ed_ESTIMATIVAS_ANUAIS_WE_B.pdf/a4376a93-c80e-4d9f-9ad2-1033649f9f93)).

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